System-Level Impacts of Voluntary Carbon-Free Electricity Procurement Strategies



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What Drives Clean Electricity Growth?



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U.S. electricity generation from renewable energy sources, 1950-2022

billion kilowatthours



Data source: U.S. Energy Information Administration, Monthly Energy Review and Electric Power Monthly, February 2023, preliminary data for 2022



Note: Includes generation from power plants with at least 1 megawatt electric generation capacity. eia Hydroelectric is conventional hydropower.

Voluntary Clean Energy Procurements

- Are made by corporations, institutions, or individuals with the aim of accelerating decarbonization
- Account for ~1/3 of U.S. wind and solar capacity additions to date
- Are an integral part of corporate emissions accounting

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 'Scope 2' emissions include those from electricity consumption



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Voluntary Procurements and Emissions Accounting

What does it mean when a company claims to use clean electricity?

- Typically involves transfer of 'energy attribute certificates' representing clean megawatt-hours
- EACs can be acquired 'unbundled' or coupled to physical electricity purchases
- Corporate emissions accounting systems (e.g., the GHG Protocol) allow EAC purchases to reduce an institution's reported emissions from electricity consumption

How can these systems be designed?





Voluntary Procurement Accounting Systems: Volumetric Matching

- The 'conventional' method, currently used by the U.S. EPA and GHG Protocol
- Participants can claim 1 MWh of carbon-free electricity use for every qualifying EAC they purchase in a certain year
- Claiming 100% carbon-free electricity use in a given year means purchasing enough EACs to match total electricity consumption in that year



Credit: Lazard



Criticisms of Volumetric Matching

- Coarse temporal accounting leads to a poor assessment of emissions impacts
- Lack of EAC scarcity means a failure to drive additional clean energy deployment
- Decoupled from a consumer's physical electricity use and reliability needs

Criticisms have lead to alternative proposals...

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Alternative Systems: Temporal Matching

- Participants can purchase EACs to claim carbon-free electricity use in the same hour in which the EAC was generated
- Claiming 100% carbon-free electricity use in a given year means purchasing enough EACs to match or exceed your electricity consumption in every hour of the year
- Claimed Advantages:

- Hourly requirement increases EAC scarcity
- Encourages deployment of advanced technologies



Alternative Systems: Emissions Matching

- Measures emissions impacts of consumption and production based on local hourly short-run marginal emissions rates (SRMER, the calculated change in grid emissions resulting from an instantaneous change in electricity demand assuming no change in generating capacity)
- Aims for net-zero measured emissions impact over a year
- Claimed Advantages:
 - Accurately reflects emissions impacts of procurements
 - Encourages most cost-effective abatement actions

Figure 1: Seasonal marginal operating emissions rate profile (NYISO)



Callaway et al. 2017

Comparing the Three Strategies

- Each proposed system has a different definition of success
- Different metrics incentivize different actions



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The Big Question

If a company takes steps to achieve 100% carbon free electricity use as defined under one of these proposed matching strategies...

...how do its actions affect greenhouse gas emissions at the level of the entire electricity system?



Our Research

Our Approach

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Capacity expansion modeling:

- Given assumptions of current and future conditions, optimizes the configuration and operations of the entire electricity system to meet electricity demand in a given period at least cost
- Simulates outcomes under a fully competitive electricity market or an optimal centrally-planned system

Because we model the entire electricity system, we can compare counterfactual scenarios to directly observe how individual voluntary decisions affect overall outcomes.



The Present Study

- Uses GenX, an open-source capacity expansion planning tool with high temporal resolution
- Explores system-level impacts of multiple voluntary carbon-free electricity procurement strategies
- Experimental setup:
 - 6-zone representation of the U.S. Western Interconnection
 - 2030 planning year (2021 base)
 - Latest federal and state policies
 - Multiple technology availability scenarios
 - Voluntary clean energy purchases made by commercial and industrial (C&I) customers in California and the Mountain West



Six-zone model of the U.S. Western Interconnection, with target zones circled

Modeling Voluntary Procurement

- Assume a certain % of C&I customers in the target region jointly pursue voluntary carbon-free electricity procurement under one of three strategies: volumetric, temporal, or emissions matching
- Must procure clean attributes from new-build carbon-free resources located in the same model region as the participating demand



California 2030 electricity demand, broken down by category. C&I demand in red.

Sector - Commercial and Industrial - Residential - Total - Transportation



Modeling Voluntary Procurement

- A new-build requirement maximizes the chance that a given matching strategy reduces emissions
 - Procurement of existing resources does not reduce emissions unless the resources in question are at risk of early retirement, or there is more demand for EACs from existing resources than there is supply
- A regionality requirement enables simplified comparison of matching approaches while maintaining conditions compatible with each
 - Avoids the impact of major transmission bottlenecks between supply and demand
 - Note that the model's assumption of no in-region congestion is an oversimplification of reality



Impact Measurement

- 1. Focus on system-level outcomes, e.g. total CO_2 emissions from the Western Interconnection
- 2. Use counterfactual scenarios to isolate the consequential impacts of a participant's actions

consequential emissions impact =

((system emissions without voluntary procurement)
- (system emissions with voluntary procurement))
÷ (participating demand)



Results

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1.1

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1.

Cost-Optimal Portfolios

- Volumetric and emissions matching incentivize procurement of cheapest renewable option
- Temporal matching incentivizes a mix of resources, including clean firm and LDES



Impacts on the Energy Mix

- Energy procured under volumetric and emissions matching displaces an equivalent amount of clean energy from third-party developers
- Procurements made under temporal matching displace a mix of clean and fossil



Explaining the Outcomes

- Under volumetric matching, participants' procurements directly compete with other commercial renewables
- Under emissions matching the buyer assumes its solar is offsetting marginal fossil generation, but it is actually 'offsetting' competing solar projects that would otherwise have been built
- Under temporal matching, new clean supply must be brought online even in hours when fossil generation would be economically preferable, leading to fossil displacement



Emissions Impacts

 No emissions reductions for volumetric or emissions matching at 10% participation

Small reductions in CA at 25% participation and above

Increasing reductions for increasing temporal matching, typically (but not always) exceeding benchmarks



Cost to Participants

- Volumetric and emissions matching have low or zero added cost
- Temporal matching can have cost premiums greater than \$20/MWh
 - Premiums are reduced when advanced technologies are available

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Effective Abatement Cost

 Effective cost per ton CO₂ abated by temporal matching is \$60-70/ton in California and less than \$25/ton in Wyoming & Colorado





Impact of Policy

- Failure to drive emissions reductions is traceable to a lack of additionality
- Voluntary carbon-free energy buyers are incentivized to target resources that would have been built anyway
- The recently-passed Inflation Reduction Act dramatically increases the supply of EACs without increasing demand
- Modeled additional cases with a hypothetical federal 80% clean electricity standard, which makes EAC demand the primary driver of supply



Outcomes with an 80% CES

- Optimal portfolios are nearly identical to the non-CES case, but...
- All matching strategies consistently reduce emissions
- Reductions are still greater (roughly double) under temporal matching





Outcomes with an 80% CES: Effective Abatement Cost

 With a system-level CES, volumetric matching is the most cost-effective means of emissions abatement





Implications

Implications: Volumetric Matching

- Volumetric matching can drive truly additional clean generation only when (price-inelastic) EAC demand exceeds supply
- This was true in the past when renewables were too expensive to see market uptake, but is unlikely in the U.S. going forward
- Even if the generation is additional, volumetric matching is not guaranteed to eliminate a consumer's emissions impact

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Figure 1: Global levelized cost of electricity benchmarks, 2009-2022

Source: BloombergNEF. Note: The global benchmark for PV, wind and storage is a country-weighted average using the latest annual capacity additions. The storage LCOE is reflective of a utility-scale Li-ion battery storage system with four-hour duration running at a daily cycle and includes charging costs.

Implications: Marginal Emissions Accounting

- What is the emissions impact of adding EV demand to the grid?
- If using the same fixed set of generators, the additional generation will be nearly all fossil
- But if we assume that developers respond to new demand, new renewables will be deployed to meet much of it



Short-run and long-run emissions impacts of EV adoption (Bandarkar 2023)

Implications: Marginal Emissions Accounting

- SRMERs cannot accurately estimate emissions impacts because they ignore capacity deployments and retirements
- Long-run marginal emissions rates (LRMERs) that do incorporate these impacts would be a theoretically-optimal alternative
- Unfortunately, LRMERs are unobservable in the real world and can only be roughly projected using electricity system models

How well can each metric estimate the emissions from electric-sector interventions?



Gagnon et al. 2022

Implications: Temporal Matching

- Temporal Matching effectively mitigates a consumer's long-run marginal emissions impact without needing to know LRMERs
 - (As long as the clean power comes from new resources and is physically deliverable)
- Outcomes are roughly equivalent to eliminating a consumer's electricity demand or supplying it entirely with on-site clean power





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New Power Procurement

- If procurements are not made from new sources, voluntary clean energy purchases will likely have negligible consequential impact under any strategy
- There is enough existing carbon-free power to satisfy large amounts of voluntary demand (even timematched) in many regions



Example: using existing carbon-free resources to match hydrogen electrolysis load in California leads to zero emissions reductions



Deliverability

- Previous work has demonstrated that procurement across transmission bottlenecks can inhibit impact
- Especially important when siting both new load and generation



Impact of deliverability constraints on emissions from hourlymatched electrolysis (Ricks et al. 2023)



Markets

- PPAs are the most robust means of ensuring a causal relationship between clean attribute procurement and additional clean generation
- But markets allowing EAC trading may help with hedging, and would allow smaller players to participate
- Market prices can send demand signals and help price PPAs



EAC trading between players with different purchase capabilities

