

Foundations of Integrated Planning

Defining a Framework for Comprehensive Energy System Planning



Aaron Burdick

Director, Integrated System Planning
Energy & Environmental Economics
(E3)

June 17, 2025

Foundation paper components



Sets the foundations for the why/what/how of integrated planning

- **Why** do integrated planning? → Key drivers + blind spots of siloed approach
- **What** is integrated planning? → IP definition
- **How** to do integrated planning? → 4 part “framework” + key information flows

Key drivers of integrated planning

Rapidly accelerating load growth



Aging infrastructure



Decarbonization policies



Evolving extreme weather events



Technology evolution



Inverter-based resources



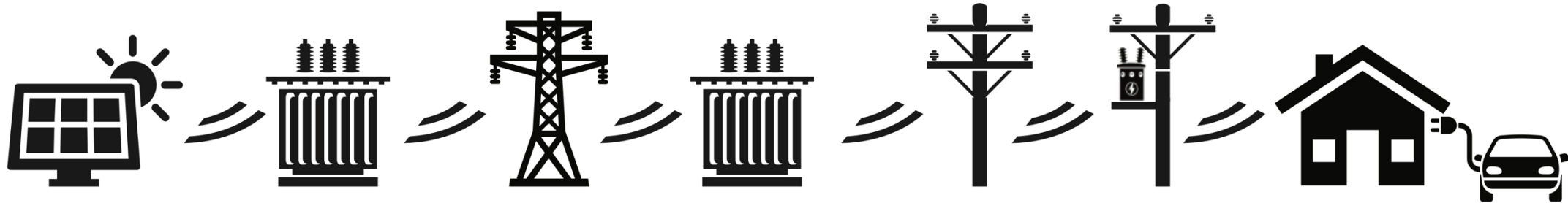
Inter-sectoral coupling



Advances in modeling + cloud computing



Electricity planning is historically siloed



Generation

- 10-20+ year IRP
- Requests for proposals

Transmission

- 5-15 year horizon
- Interconnection studies

Distribution

- 3- to 10-year studies

Customer Programs & DERs

- Simple, coarse forecast
- Cost-effective programs evaluation



Siloed planning worked when investments in one planning domain had limited impact on other planning needs – this is no longer the case

New investments like batteries, EVs, and remote renewables have impacts across planning domains

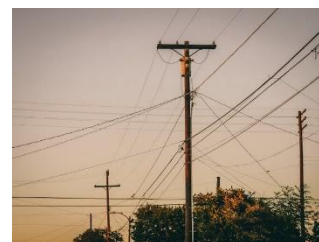


Generation

Transmission

Distribution

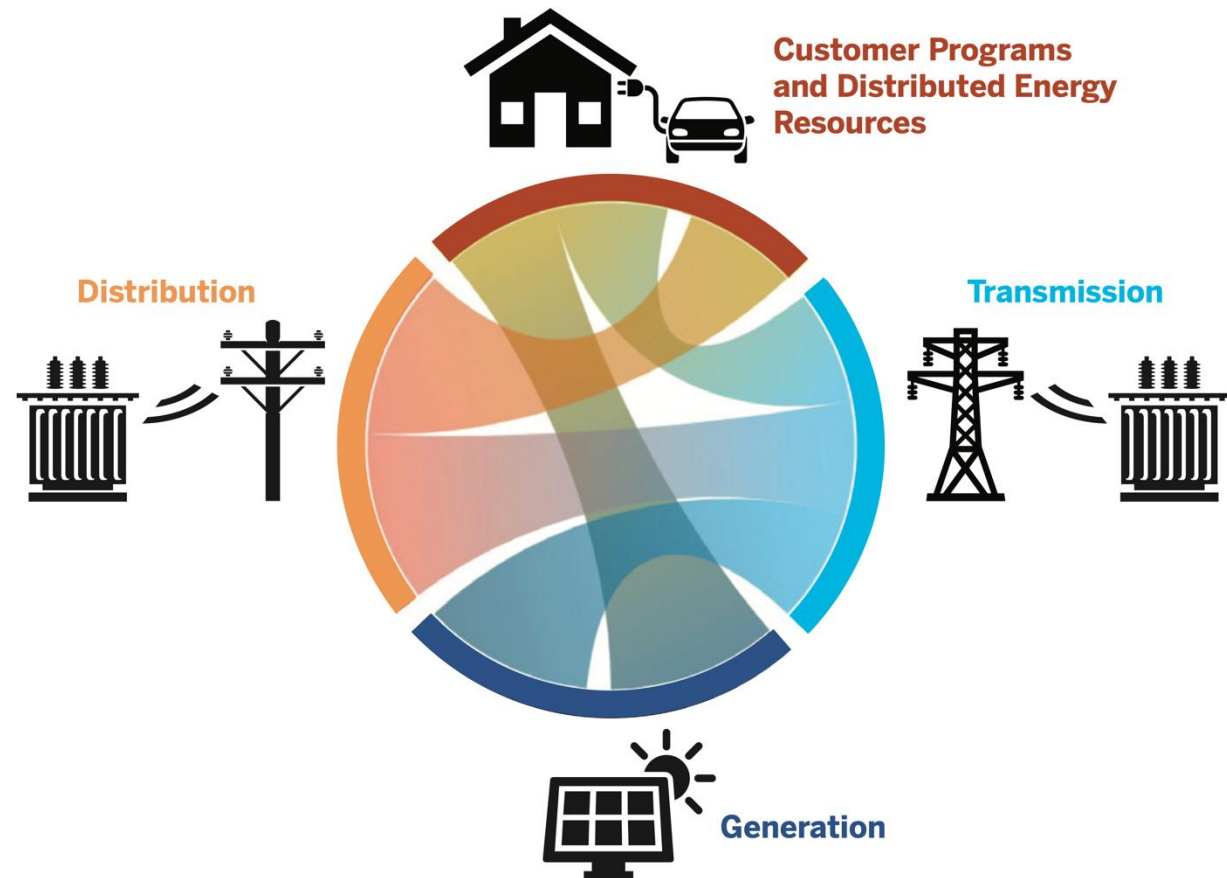
Customer Programs & DERs



Defining integrated planning

Integrated planning is a comprehensive energy system planning approach that coordinates across systems to develop affordable, reliable, and robust investment plans.

Integrated planning coordinates across electricity generation, transmission, and distribution, and customer loads and DERs, and may also consider interactions between the electricity system and other energy systems.



Source: A. Burdick, J. Hooker, L. Alagappan, M. Levine, and A. Olson, *Integrated System Planning: Holistic Planning for the Energy Transition*, Energy and Environmental Economics, Inc. (2024), <https://www.ethree.com/wp-content/uploads/2024/10/E3-ISP-Whitepaper.pdf>.

Key outcomes from integrated planning



Examples

Right investments...

- Optimal mix of dispatchable thermal, renewable, and storage resources to meet reliability and policy goals
- Investments in load flexibility versus utility storage
- Grid investments versus non-wires alternatives

...in the right places...

- Geospatial forecasting of load growth, distributed energy resources, and resource potential
- Optimal siting of storage resources on the bulk grid, distributed in-front-of-meter or distributed behind-the-meter
- Where to build new transmission infrastructure to support reliability, economic, and policy objectives

...at the right times

- Proactive grid build-out to support electrification or new large loads
- Consistent investment signals for the marginal hourly value of generation between bulk grid planning, customer program and distributed energy resource valuation, and retail rate design



Integrated solutions for grid needs

Lower total system costs

Identification and validation of “value-stacking” opportunities

Four pillars of ESIG's integrated planning framework



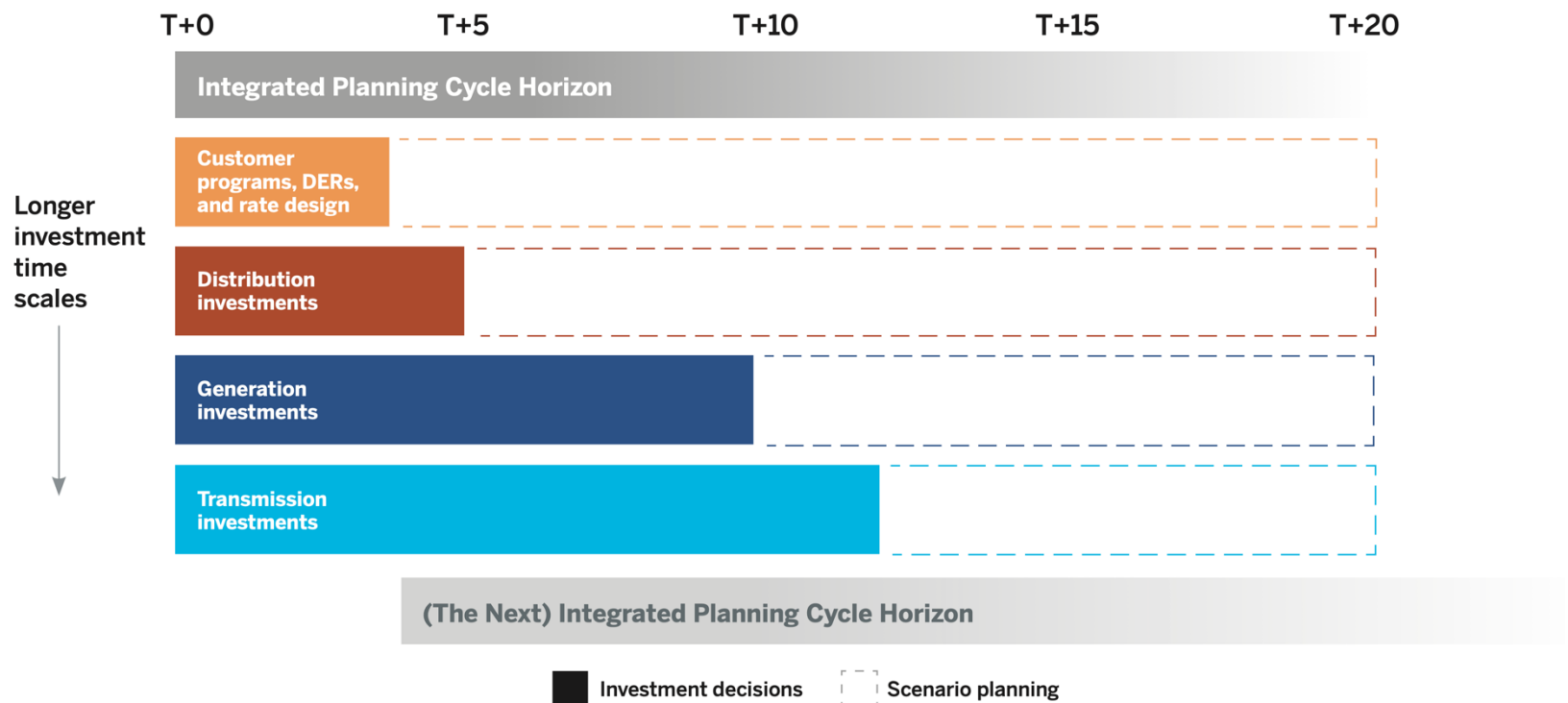
Integration of Inputs	Integration of Analysis	Integration of Actions	Integration with Decision-Making
Aligning inputs, modeling assumptions, scenarios, and data formats and structures across planning processes to set a common foundation across all planning processes	Determining the key data flows between both economic and physical planning analyses needed to reach a comprehensive solution	Leveraging integrated planning analyses to determine a coordinated set of near-term proposed investments across all planning domains	Ensuring that these proposed near-term action plans fit within existing infrastructure decision-making structures or that those decision-making structures evolve to support regulatory approval and implementation of comprehensive planning solutions

Source: Energy Systems Integration Group.

Integration of Inputs

- Develop integrated scenarios across all planning process
- Align key inputs and assumptions (loads, load shapes, etc.)
- Define common data structures to facilitate transfers between models
- Align planning horizons

A Sample Integrated Planning Horizon

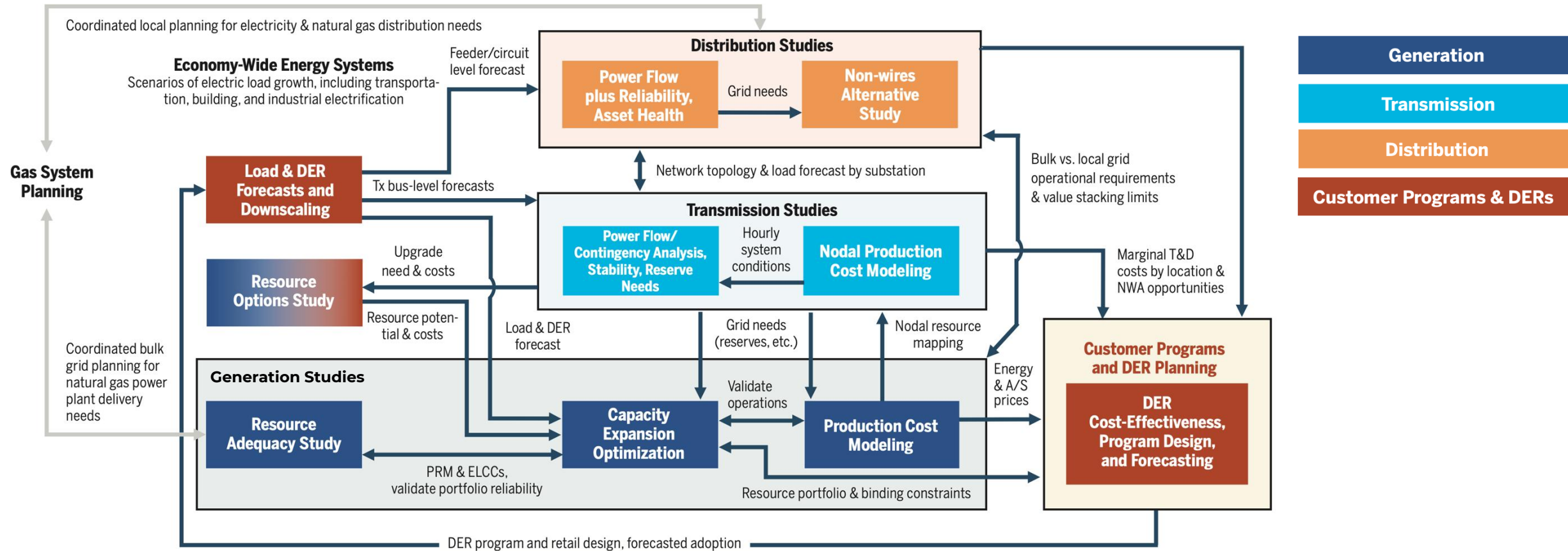


Horizons for generation, transmission, distribution, and customer programs and DERs in an integrated planning process, segregated by the investment decision time frame in the current cycle and the scenario planning time frame beyond near-term investment decisions.

Source: Energy Systems Integration Group.

- **There is no “one-size-fits-all” analytical approach** for integrated planning
 - E.g., small island grid vs. RTO wide study, a vertically integrated utility vs planning across organizations in deregulated markets, etc.
- The **key focus should be on implementing the necessary data linkages** between planning models/decisions to ensure an integrated solution that meets all planning objectives
- Integrated analysis may use:
 - Co-optimization (where feasible)
 - Coordinated modeling processes with iterative feedback loops

Electricity system planning integrations: key data flows



Notes: A/S = ancillary service; DER = distributed energy resource; ELCC = effective load-carrying capability; NWA = non-wires alternative; PRM = planning reserve margin; Tx = transmission; T&D = transmission and distribution

Source: Energy Systems Integration Group, adapted from A. Burdick, J. Hooker, L. Alagappan, M. Levine, and A. Olson, *Integrated System Planning: Holistic Planning for the Energy Transition*, Energy and Environmental Economics, Inc. (2024), <https://www.ethree.com/wp-content/uploads/2024/10/E3-ISP-Whitepaper.pdf>.

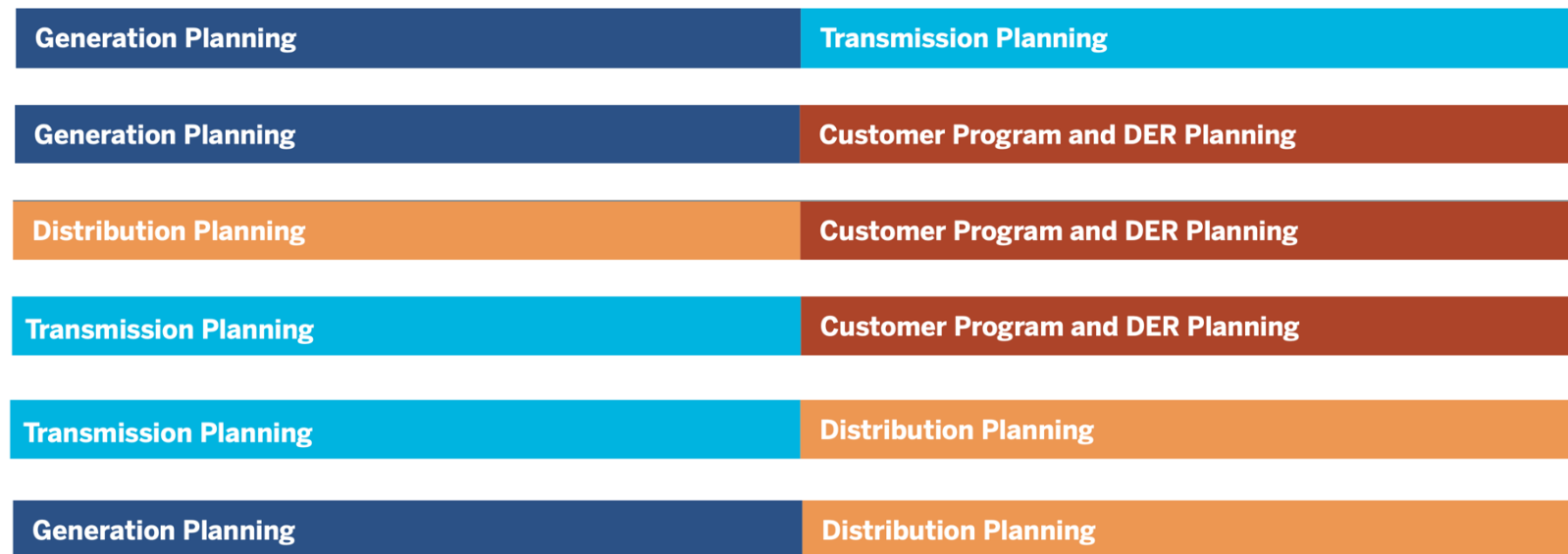
Mapping information flows between planning domains



Necessary integrated planning studies are defined as is the required information flows between them

Examples

Connections Between Electricity System Analytical Processes
in an Integrated Planning Process



Resource options study incorporates transmission upgrades options for deliverability or congestion relief

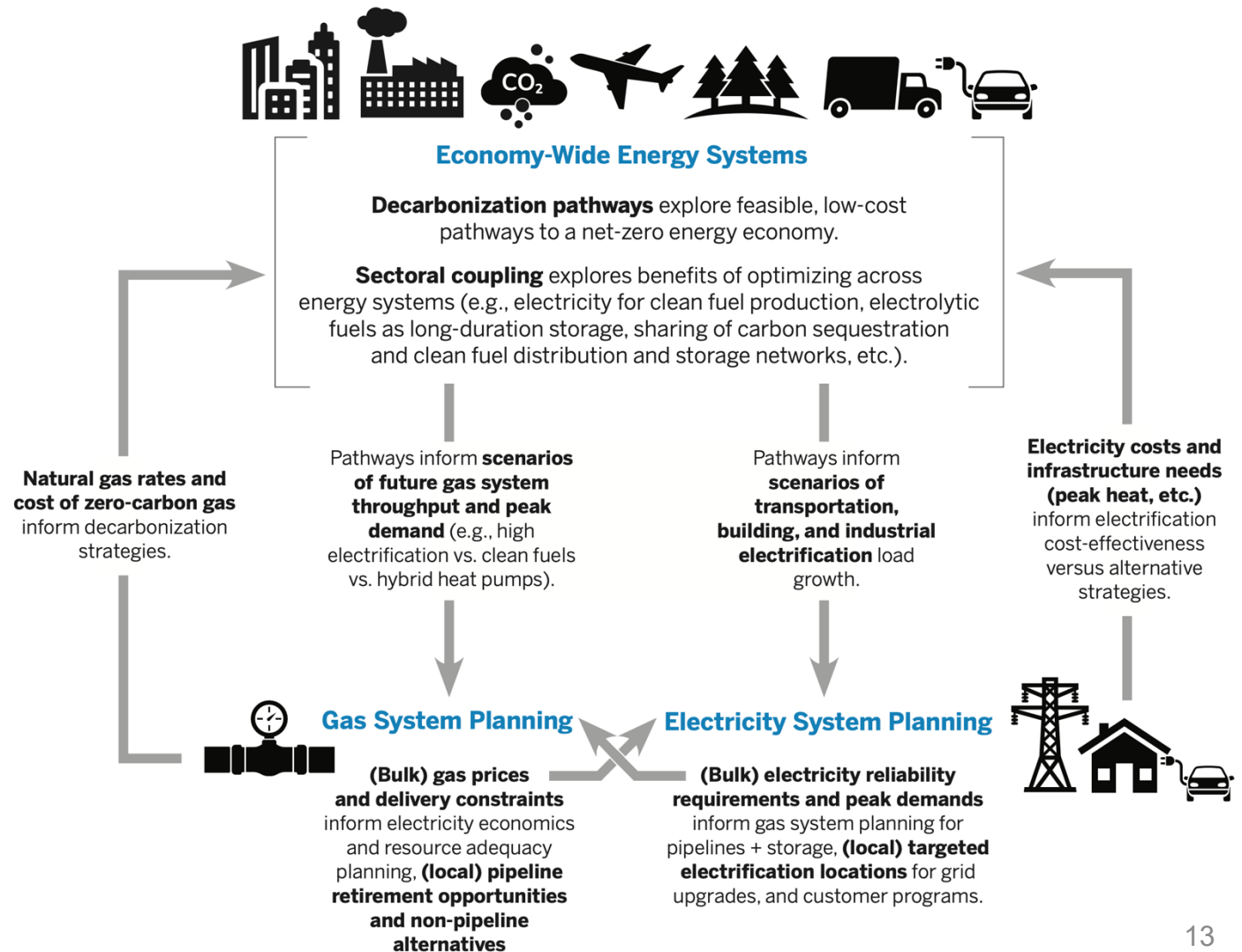
Load forecasts are informed by **economywide energy system studies** and are aligned across G/T/D planning with appropriate levels of **geospatial allocation**

Distribution studies identify investment needs for grid expansion and modernization, while **non-wires alternative studies** explore how DERs can meet those needs

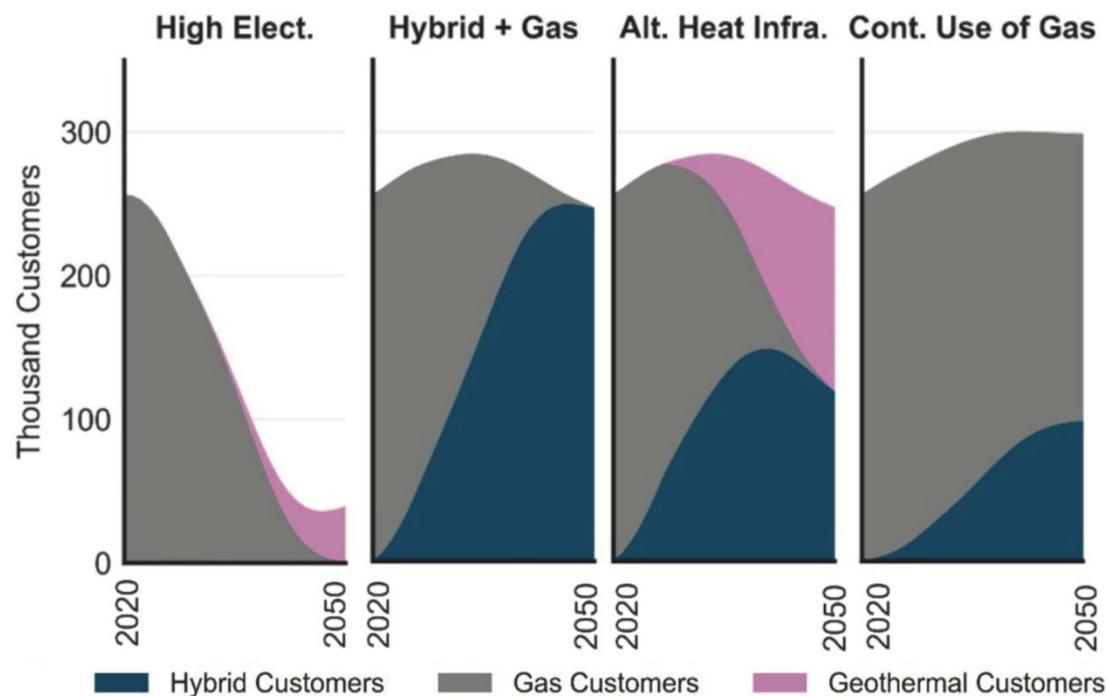
The ability to value stack is validated, such as providing bulk grid services (like RA) and local grid services (like distribution deferral)

Expanding beyond electricity

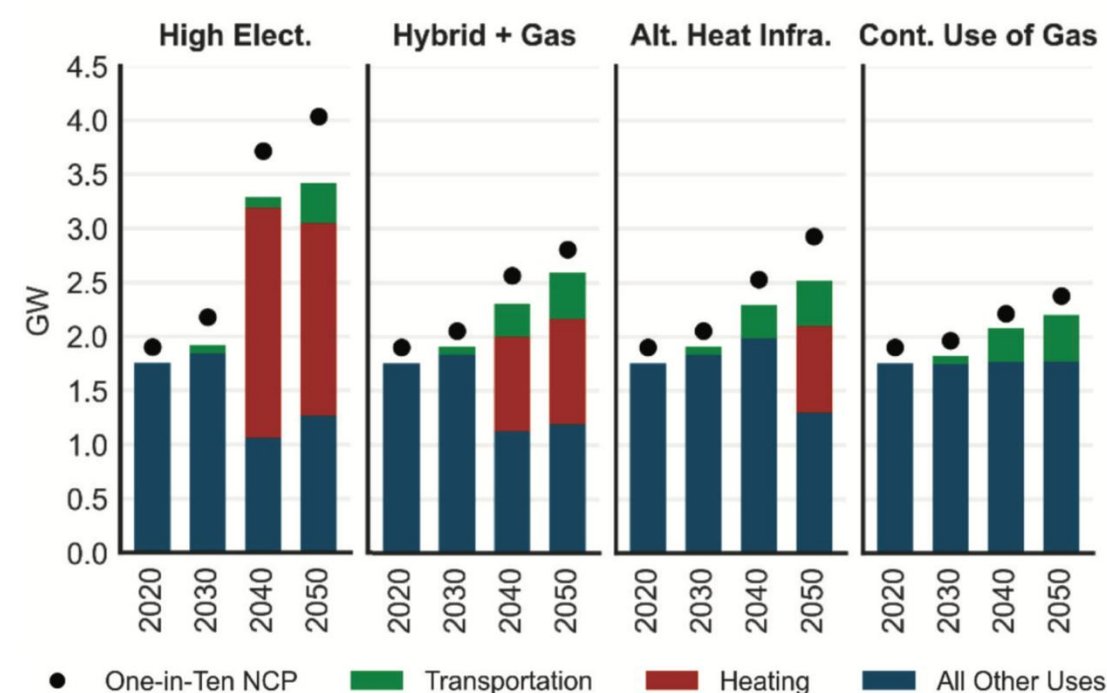
- **Electricity <> Economywide Energy Systems**
 - Electrification scenarios
 - Electricity system costs
- **Electricity <> Gas**
 - Gas delivery needs
 - Non-pipeline alternatives
- **Gas <> Economywide Energy Systems**
 - Gas demand scenarios
 - Gas system costs



Integrated scenario planning for decarbonizing regions supports electricity and gas infrastructure planning



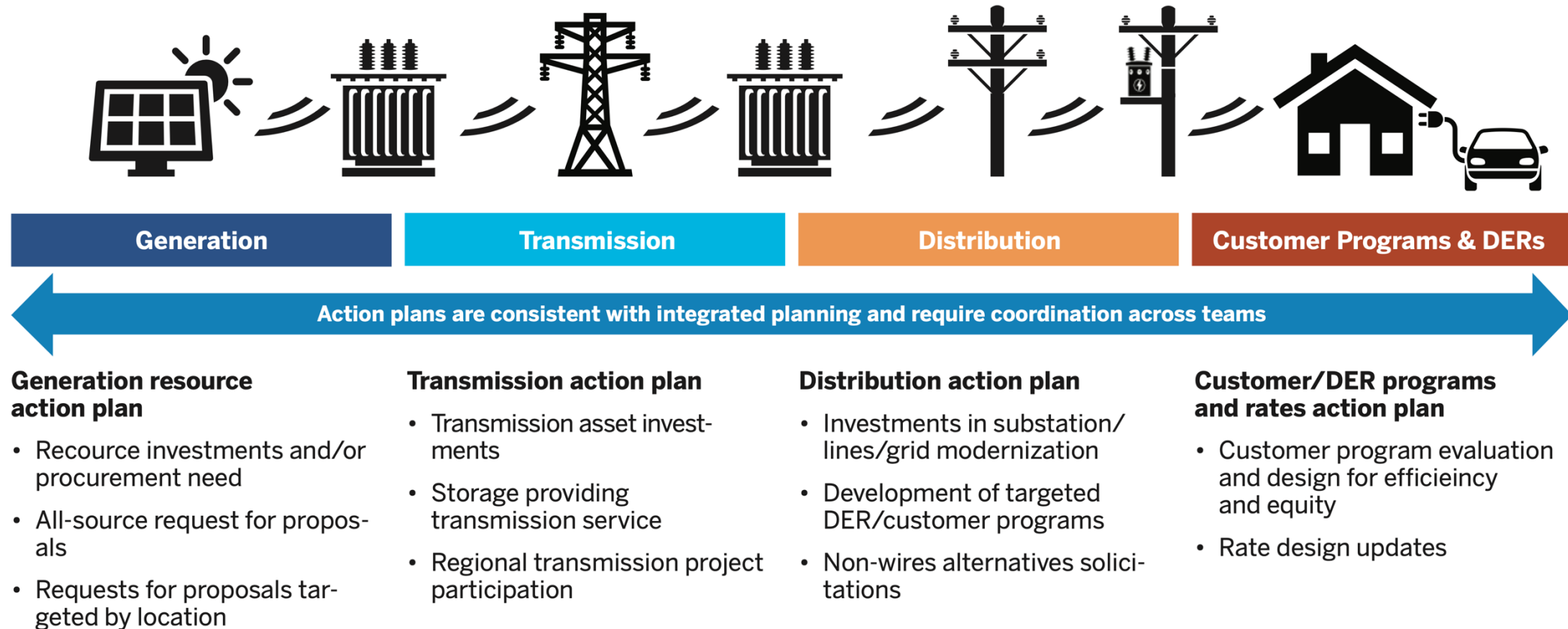
Decarbonization pathways scenarios inform future gas system demand...



...and electricity peak demand needs for generation, transmission, and distribution infrastructure

Integration of actions

Components of an Action Plan Resulting from an Integrated Planning Process



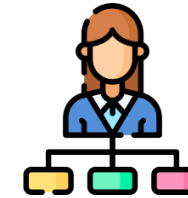
Plus **pilot programs** to validate planning assumptions (technology pilots, commercial pilots, operational pilots, etc.)

Integration into decision making

- There is a wide variety of potential decision makers, which may differ for G/T/D/C
- Integrated planning processes should be designed in the context of decision-making processes
- Key questions:
 - What are the key planning objectives?
 - What decisions will be made in this planning cycle?
 - Who are the decision makers?
 - Who are the stakeholders and how will they be engaged?
 - When will decisions be made?
 - How can decisions be adaptive/robust?



Policymakers + Regulators
create policy and ensure prudent investments



Utility Leaders
provide safe, reliable, affordable, and clean power; new asset approval + cost recovery



Stakeholders
meaningfully participate in the planning process



Economic Modelers
optimize to ensure least-cost investment + operations



Grid Planning Engineers
model grid physics to ensure reliable grid operations



Developers
understand where and when their products provide value

Getting started



Walk



Jog



Run

- Determine integrated planning objectives
- Perform a gap assessment for existing planning processes
- Align key inputs and develop integrated scenarios
- Better connect existing analytical processes
- Adapt stakeholder engagement plans to support an integrated planning process
- Consider organizational re-alignment and/or formalized agreements between planning organizations
- Consider new opportunities for co-optimization or co-simulation methods across planning domains
- Develop new analytical methods and tools to facilitate planning integrations

Optimization for Integrated Electricity System Planning

Opportunities for Integrated Planning in
Capacity Expansion Models



ESIG

ENERGY SYSTEMS
INTEGRATION GROUP

Aaron Burdick

Director, Integrated System Planning
Energy & Environmental Economics
(E3)

June 17, 2025

Explores the opportunities and current challenges for using capacity expansion optimization tools for integrated planning

- **Capacity expansion modeling** → Current optimization approaches, tradeoffs
- **“Full system” modeling** → Opportunities and challenges
- **Bulk grid co-optimization** → Bulk G + T + storage optimization methods
- **Bulk + local co-optimization** → Challenges + currently tractable methods
- **Conclusions** and how to get started → Walk/jog/run for integrated optimization

Traditional generation capacity expansion



Key Inputs	Objective Function: Minimize Costs	Constraints	Key Outputs
• Load/distributed energy resource forecasts • Load/distributed energy resource shapes • Baseline resources • Planned additions and retirements • Capital, operations and maintenance, and fuel costs • Resource potential • Resource operating characteristics • Reliability need and resource contributions	Fixed resource costs • Generation capacity (thermal, hydro, renewables, etc.) • Energy storage • Demand response, energy efficiency, etc. • Transmission (if modeled) + Variable operating costs • Fuel and variable operations and maintenance costs • Start Costs • Carbon costs • Etc.	Reliability/operations • Hourly load/resource balance • Operating reserves/flexibility • Resource adequacy • Resource build limits • Resource operating limits • Transmission flow limits Policy • Renewable portfolio standard targets • Greenhouse gas limit and/or carbon price	• Generation capacity additions and retirements • Generation by resource • Achieved renewable portfolio standard • Achieved greenhouse gas emissions targets • Costs – Modeled costs (annual and net present value) – Shadow prices (energy, reserves, capacity, renewable portfolio standard or greenhouse gas emissions targets, etc.)

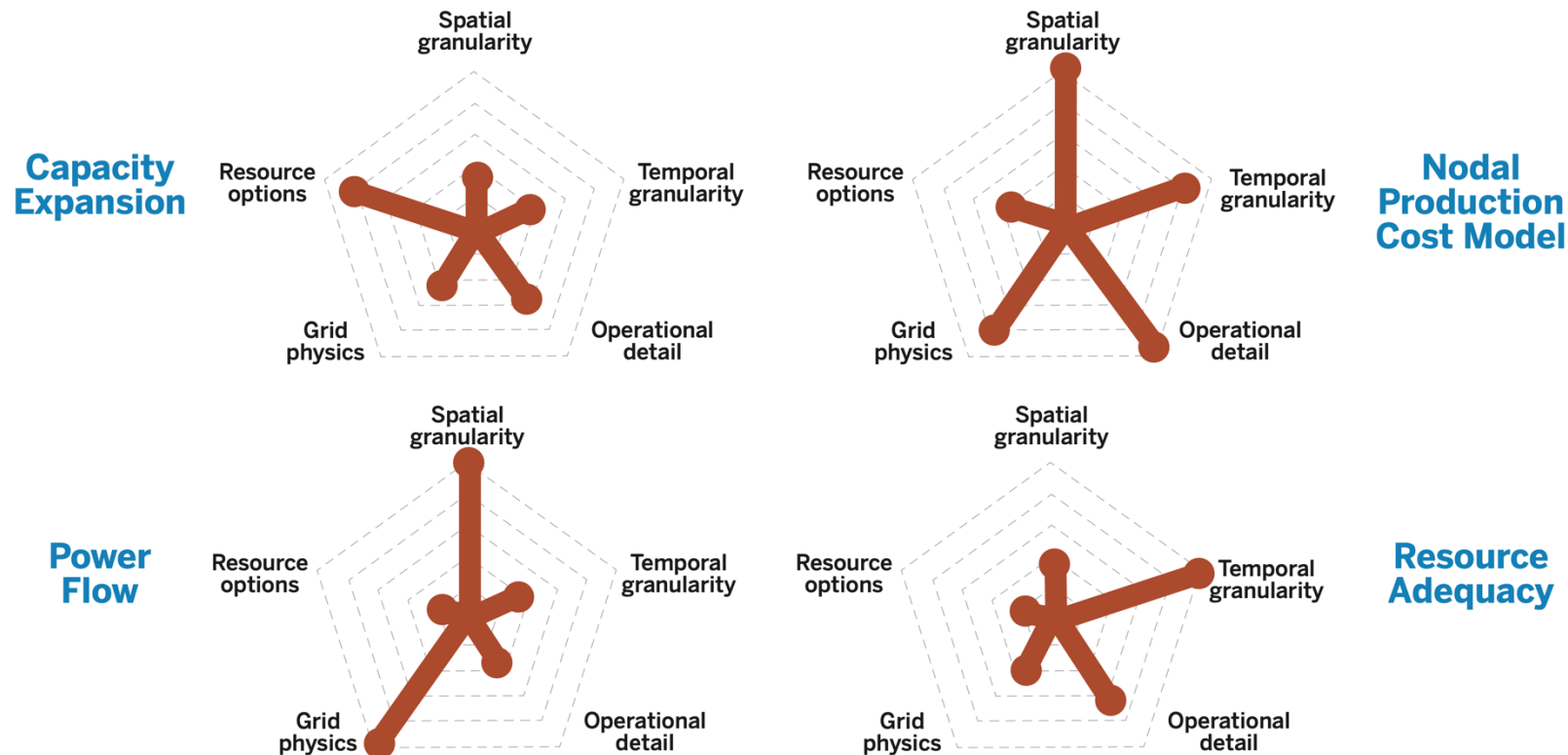
- Capacity expansion optimization modeling is used in IRP generation planning processes
- Typically set up as a **least-cost** optimization problem
- Generation portfolio outputs meet **reliability, operational, and policy constraints**

Source: Energy Systems Integration Group.

Capacity expansion modeling already requires tradeoffs for computational tractability

Level of Detail Captured Across Five Key Dimensions in Various Power System Planning Models

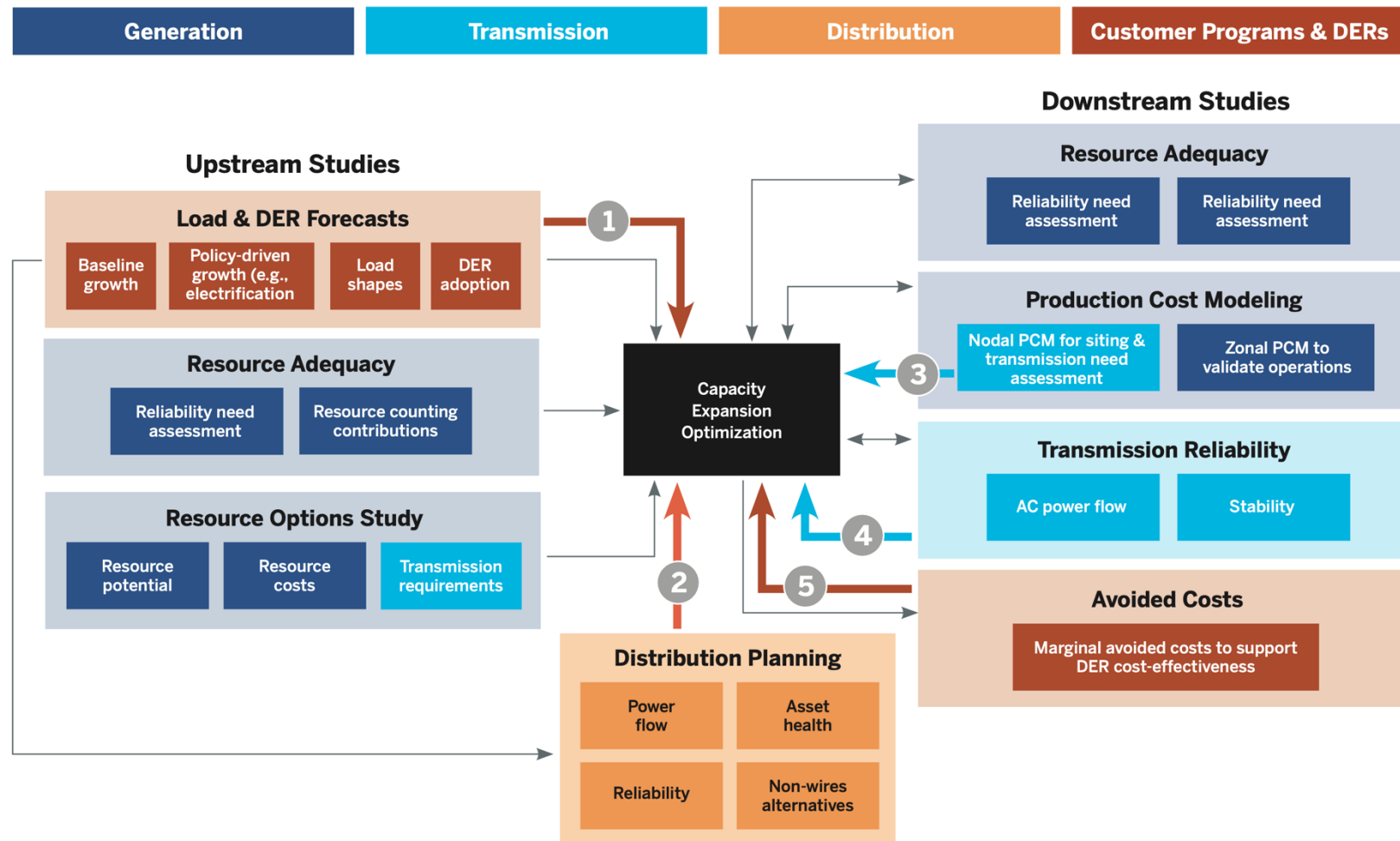
- **Spatial granularity:** typically zonal, nodal siting addressed in downstream models
- **Temporal granularity:** representative days or weeks from broader datasets
- **Operational detail:** approximations of economic dispatch
- **Grid physics:** limited detail, simple zone-to-zone transfers limits
- **Resource options:** multiple candidate resource technologies (some aggregation, often linear not integer variables)



Source: Energy Systems Integration Group.

A broader optimization presents key opportunities

Upstream and Downstream Processes That Inform a Full-System Capacity Expansion Optimization



1. DERs as resource options
2. Local grid constraints to capture full DER values
3. Bulk grid locational constraints and congestion solutions
4. Transmission reliability needs
5. Consistent valuation of supply + demand side resource options

A broader optimization also presents key challenges



Computational challenges

- Tradeoffs in spatial granularity vs model runtime
- Capturing full distribution system detail is generally intractable in system optimization

Data challenges

- Significant new data development is required, with varying degrees of difficulty, such as:
 - Geospatial load allocation
 - Geospatial resource potential
 - Grid upgrade options and costs
 - DER program “bundling”

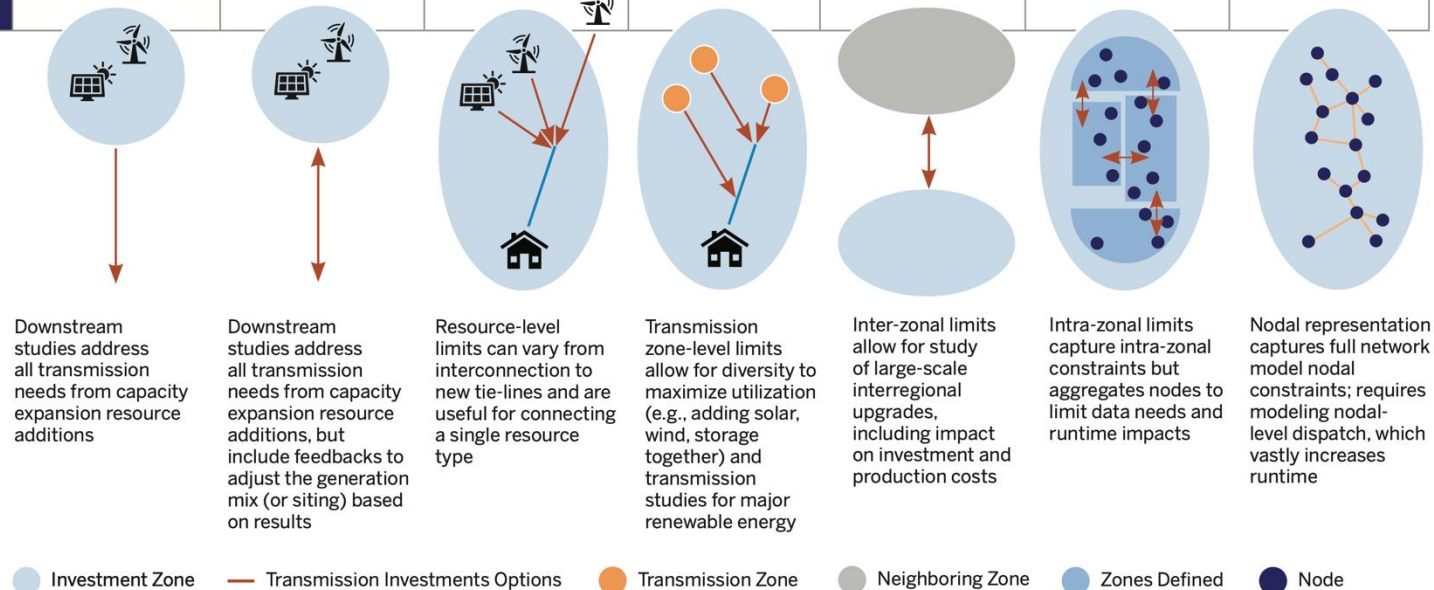
Process challenges

- Overconfidence in specific outcomes
- Real world validation requires additional considerations (risk, uncertainty, feasibility, equity, etc.)
- Multiple decision-making venues for optimal investments

Capacity expansion models are well positioned to co-optimized bulk-grid generation, transmission, and storage

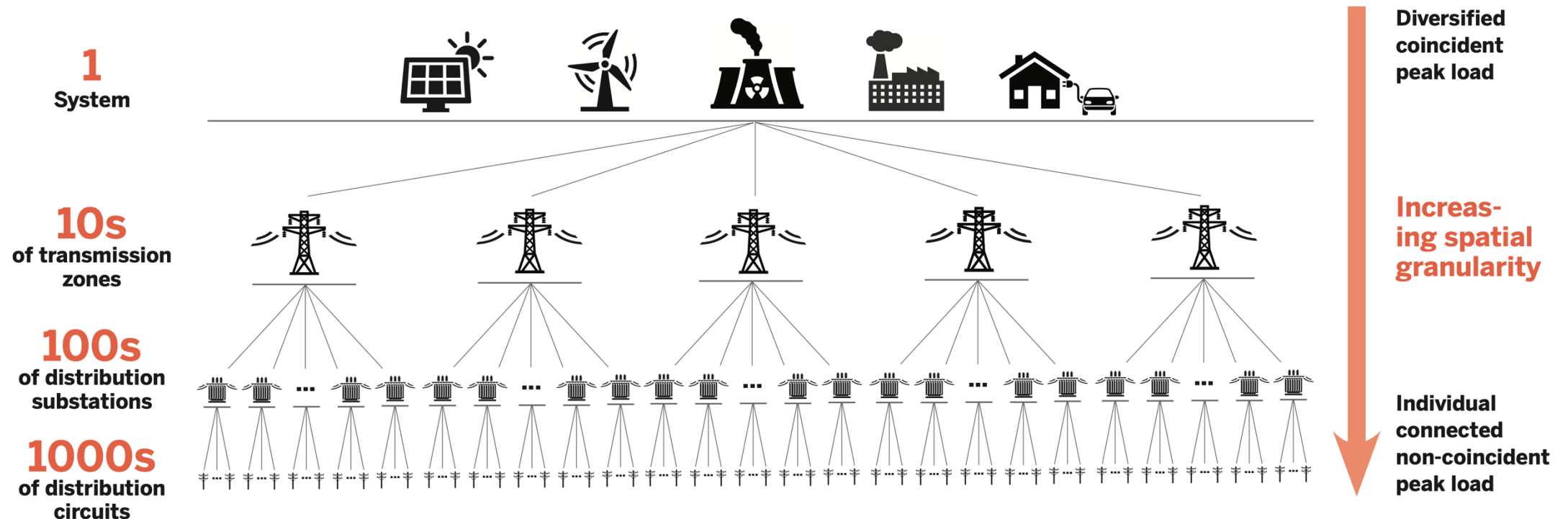
- Resource / transmission zone limits
- Hourly flow constraints
 - Inter- and intra-zonal
 - Nodal

		Integrated Planning Approaches					
		Co-optimization Approaches					
	No integration	Iteration	Resource or transmission zone limits		Hourly flow constraints (pipe and bubble representation)		
	One-way flow	$G \longleftrightarrow T$ Iterative Process	Resource-specific constraints	Transmission zones	Inter-zonal	Intra-zonal (aggregated nodes)	Nodal
Capacity expansion model dispatch	Zonal	Zonal	Zonal	Zonal	Inter-zonal	Intra-zonal (aggregation of full network nodes)	Nodal
Capacity expansion model transmission limits	None	None	Resource-level	Transmission zone level (across resources)	Inter-zonal hourly flow	Intra-zonal hourly flow	Nodal hourly flow



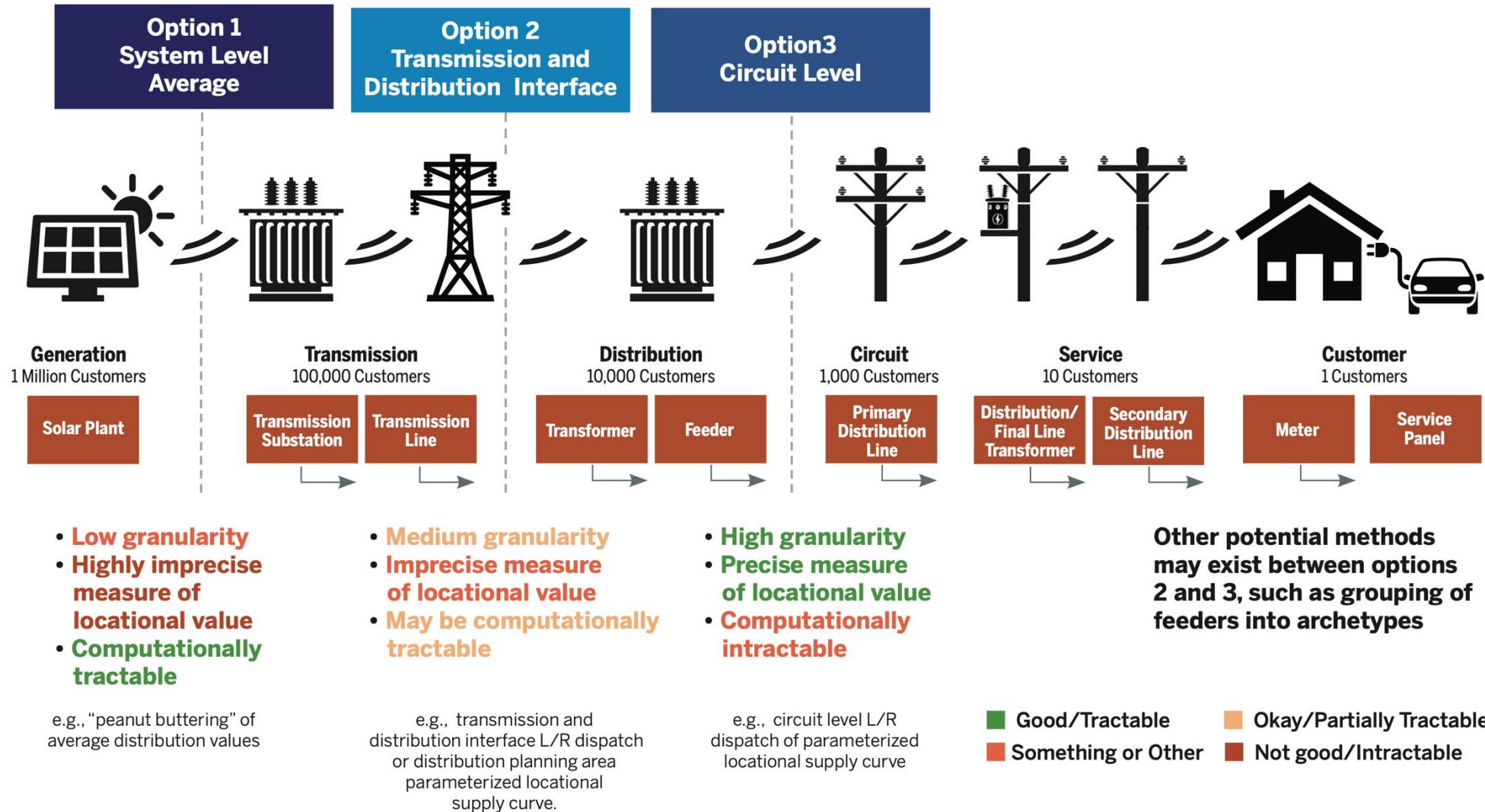
The challenge of capturing granular DER location values

An Example of Relative Scales of a System-Wide Zonal Expansion Problem Versus a Granular Distribution-Level Expansion Problem

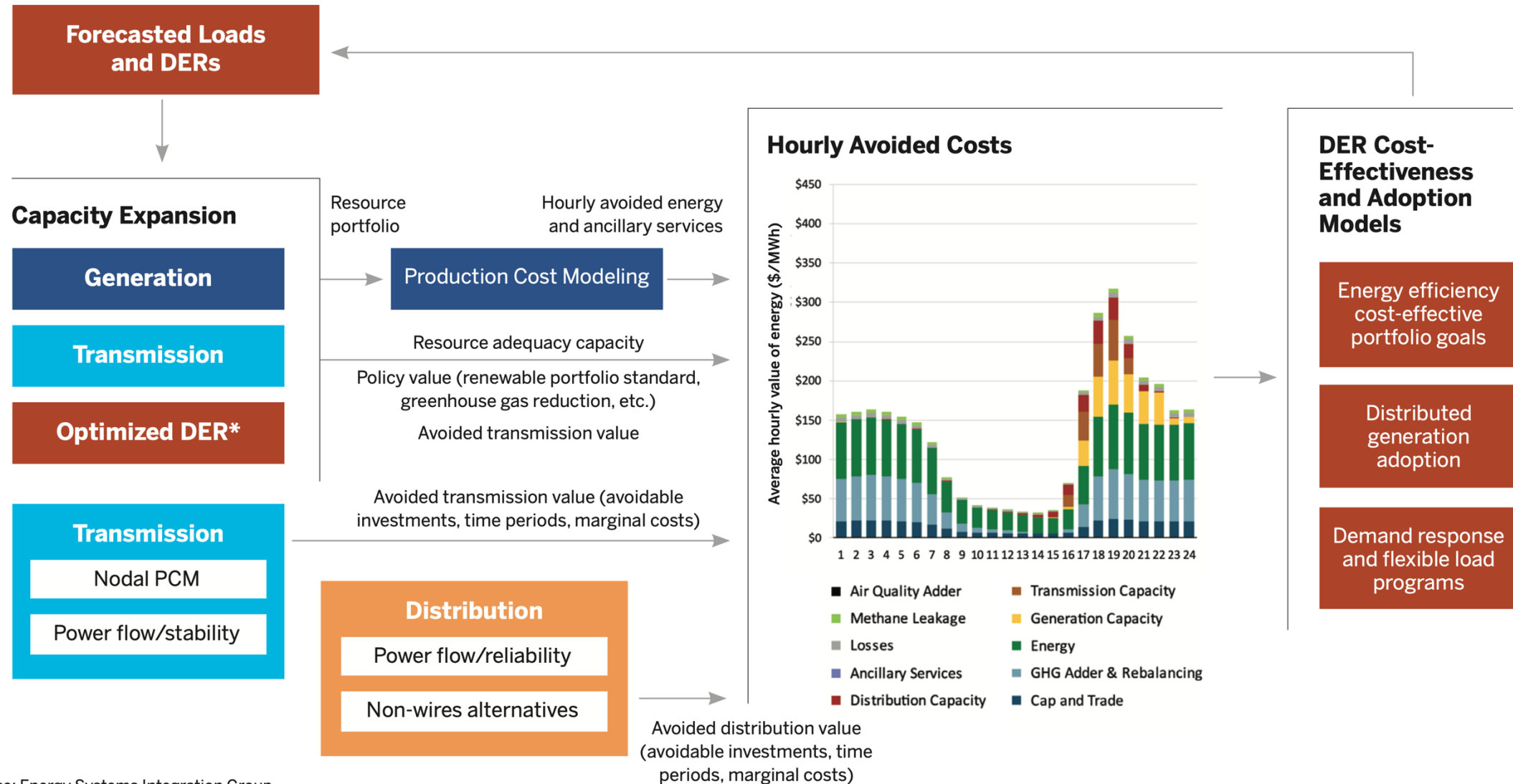


It is currently computationally intractable to model detailed distribution grid topology in a system-level optimization because it requires hundreds to thousands of load forecasts and resource zones to model.

There is a tradeoff between computational tractability and spatial granularity



Alternative 1: Marginal hourly avoided costs



Alternative 2: Local-grid optimization with bulk-grid avoided costs



Initial bulk-grid resource plan

Capacity Expansion

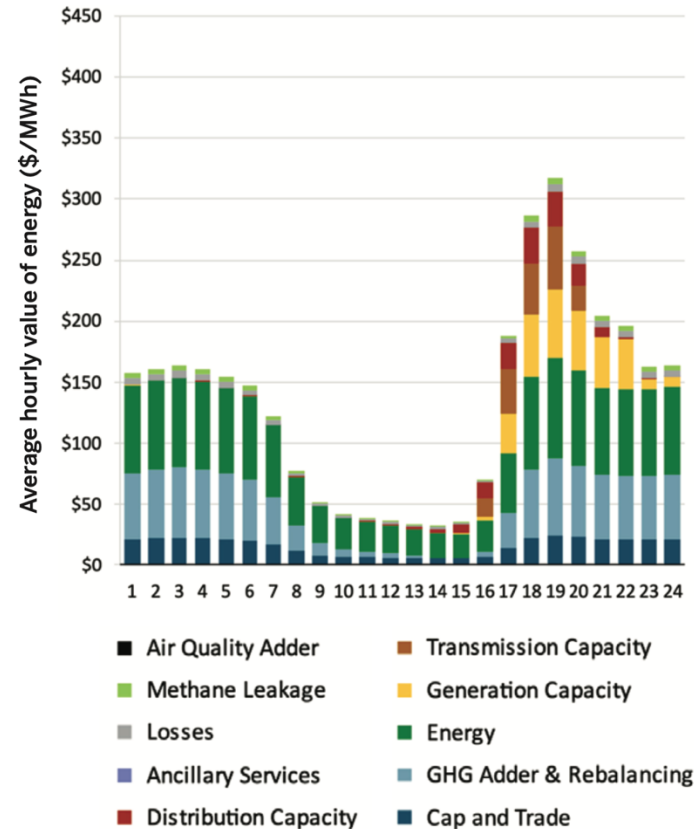
Generation

Transmission

Forecasted and/or
Optimized DER

Bulk-grid values and performance
requirements, resource adequacy, etc.

Hourly Avoided Costs



Local grid and resource plan

Integrated Distribution System Planning

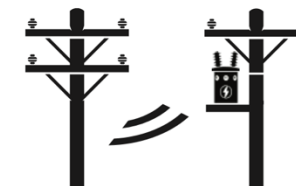
Substation- or feeder-level economic optimization

Distribution grid investments vs.
incremental DER investment or
operational changes

Incremental DERs



Distribution

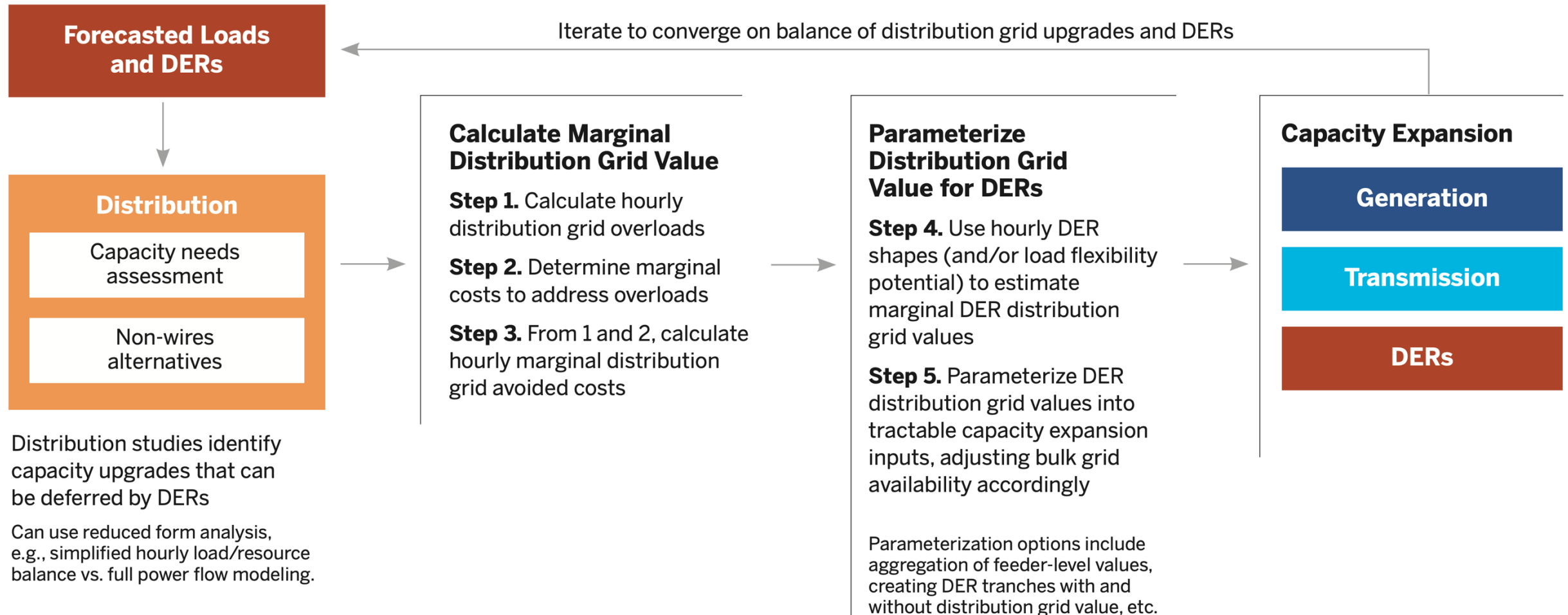


Final bulk-grid
resource plan

Final G+T Capacity Expansion

Including initial
and incremental
DER forecast

Alternative 3: Bulk-grid + DER optimization with parameterized distribution values



Designing integrated planning processes to complement decision-making processes



1. Process alignment

- Align planning and decision making

2. Process consolidation

- Combine processes or regulatory proceedings to increase efficiency for planners, stakeholders, and decision makers

3. Organizational restructuring

- Ensure business structure aligns with efficient planning and decision-making

4. Use of pilot projects to validate novel approaches

- Between planning processes validate value stacking and other new opportunities with real-world data

Even if a comprehensive value-stacked solution is identified in an integrated planning process, there can be important real-world barriers to feasibly implementing that solution. Without solutions to overcome some of the decision-making barriers, integrated planning analyses may be limited in the scope of investments they can ultimately secure.

Moving towards a more integrated analytical approach



Walk

The *Walk* Phase of Full-System Capacity Expansion Modeling of the Electricity System

Convene the leaders of all involved planning organizations to align objectives and determine the overall goals of an integrated planning process

Review existing planning processes to identify existing gaps within—or between—processes

Align key inputs, assumptions, and scenarios across planning processes



Jog

The *Jog* Phase of Full-System Capacity Expansion Modeling of the Electricity System

Data and Model Development

Create new data needed for integrated planning including enhanced spatial granularity of load and DER forecasts, enhanced spatial resolution of candidate resource options, and candidate grid upgrades as investment options

Build new modeling capabilities including making generation and transmission co-optimization a standard practice

Process Refinement

Create an integrated planning process through which these new data can be incorporated into expanded models and decision-making processes

Carefully examine and potentially refine planning and decision-making processes

Increase the planning horizon of distribution planning processes, identify locationally defined grid needs, use hourly data to identify hourly overload amounts, and identify marginal distribution system costs



Run

The *Run* Phase of Full-System Capacity Expansion Modeling of the Electricity System

Consider DER co-optimization or iterative processes for DER and customer program planning that ensure consistent valuation of supply- and demand-side resources

Consider locational grid needs and related DER investment opportunities, such as distribution deferral

Use a comprehensive avoided-cost framework to inform retail rate design and align customer incentives with grid needs